

स्थानीय सरकार सबलीकरण



The Asia Foundation

The Australian Government - The Asia Foundation Partnership in Nepal

## Diagnostic Study of Local Governance in Federal Nepal

*Within the Australian Government-The Asia Foundation Partnership, the Nepal Centre for Contemporary Studies (NCCS) is implementing a biannual mixed-method audit of the political economy of ongoing governance transition in all seven provinces. The audit will follow the transformation of political settlement strategies sub-nationally, accounting for the interaction between influences from current political practices and newly-changed incentive structures. The attached questionnaire is being used by NCCS.*

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## QUESTIONNAIRE

Rural Municipality/Municipality	
Nearest polling station	

*Namaskar, I am [insert name]. I would like to inform you that the Nepal Centre for Contemporary Studies is undertaking a research on local governance. The main objective of this research is to investigate Nepali citizens' opinion and expectation from local government/governance which is now restructured, and have taken a shape after the recently held polls. I appreciate your help to make this exercise a success. The success of this study depends on your response to a list of questions below.*

- D1. How old are you?  
 1. 18-30                      2. 31-45                      3. 46-60                      4. 61+
- D2. Sex:  
 1. Male                      2. Female                      3. Third sex
- D3. Level of your education  
 1. Illiterate    2. Literate/primary    3. Secondary School    4. Higher
- D4. Your marital status:  
 1. Unmarried    2. Married    3. Widow/Widower

- V1. What is the major problem of your village/city?..... (*Record exact problem*)  
 88. NR                      99. DK/CS
- V1. a. (if answer to V1) To what extent the problem you identified is likely to be addressed by your rural municipality(Gaunpalika)/municipality government? (*Read answer categories*)  
 1. Very likely                      2. Less likely                      3. Not likely                      4. Not at all
8. NR                      9. DK
- V2. I read out the name of some organizations below. Tell me about the nature of your participation in each organization given below. (*Read each item in sequential order*)

	Organization	Regular	Occasionally	never	NR	DK
A	CBO/NGO/CS	1	2	3	8	9
B	Ethnic organization	1	2	3	8	9

C	Women organization	1	2	3	8	9
D	Political party	1	2	3	8	9
E	Religious organization	1	2	3	8	9

V3. I read out the name of organizations below. In general, who do you rate each of these organization's role and contribution on development of your own village/city? (*Probe further to determine whether very good/bad or good/bad*). (*Read each item in sequential order*).

S.No	Organization	Good		Bad		NR	DK
		Very good	Good	Bad	Very bad		
A	Civil society	1	2	3	4	8	9
B	NGO	1	2	3	4	8	9
C	Human rights organization	1	2	3	4	8	9
D	Professional organization	1	2	3	4	8	9

V4. Below the list of services that your village/city government is supposed to provide. In your opinion, which should deserve to get first priority and the other that should be in second priority? (*Read list of services*)

- |                 |              |                    |                |
|-----------------|--------------|--------------------|----------------|
| 01. Education   | 02. Road     | 03. Drinking water | 04. Employment |
| 05. Electricity | 06. Health   | 10. Law and order  | 11. Cleaning   |
| 12. Drain       | 77. Other... | 88. NR             | 99. DK         |

- |                                   |        |        |
|-----------------------------------|--------|--------|
| a. 1 <sup>st</sup> priority ..... | 88. NR | 99. DK |
| b. 2 <sup>nd</sup> priority ..... | 88. NR | 99. DK |

V5. People have a lot of expectation from newly formed local government. What is the one main expectation that you are expectation from your village/municipality government? (*Read answer categories*)

- |  |        |        |
|--|--------|--------|
| 01 Drinking water, road, drain and electricity |        |        |
| 02 Service delivery without difficulty         |        |        |
| 03 Employment                                  |        |        |
| 04. Economic dev                               |        |        |
| 05. No-corruption                              |        |        |
| 06. Proper use of tax                          |        |        |
| 11. Nothing                                    |        |        |
| 77. Other...                                   | 88. NR | 99. DK |

V6. Did you vote in recently conducted local election?

- |        |      |      |      |
|--------|------|------|------|
| 1. Yes | 2.No | 8.NR | 9.DK |
|--------|------|------|------|

V6. a. If yes, to which party did you vote? .....(*Use code book for coding*)

88. NR/confidential                      99. DK

V6. b. Do you think your vote has impact on how to run local governance?

1. Yes                      2. No                      88. NR                      99. DK

V7. Below the list of basic service that people need. How far is each of these services from your house? (*Read each service in list in sequential order, and record the distance in Kilometre*)

S.No	Subjects	Less than 1	1 km	2-3 km	4-5 km	6-9 km	10 +	NR	DK
A	Primary school	1	2	3	4	5	6	8	9
B	Secondary school	1	2	3	4	5	6	8	9
C	Campus	1	2	3	4	5	6	8	9
D	Health post	1	2	3	4	5	6	8	9
E	Hospital	1	2	3	4	5	6	8	9
F	Bus stop	1	2	3	4	5	6	8	9
G	Spot of Drinking water	1	2	3	4	5	6	8	9
H	Open space/Park	1	2	3	4	5	6	8	9

V8. Which of the following statement do you agree? (*Read answer categories*)

1. Democracy is always better than any other regime.
  2. In some circumstances, dictatorship is good
  3. For ordinary people like me, it does not matter whether we should have democracy or dictatorship.
8. NR  
9. DK

V9. In last year, the agenda of restructuring the local government gained high currency. Did someone approach you seeking your opinion on this issue? Yes or no.

1. Yes                      2. No                      8.NR                      9.DK

V9. a. If yes, to what extent your opinion and thought was considered in designing of your own Gaunpalika/municipality?

1. A great extend                      2. A little bit                      3. Not at all                      8.NR  
9.DK

V10. Below the list of location of your previous and present Ward Committee and VDC (Gaunpalika)/municipality. How far is each of these offices from your house? (*Read each office in list in sequential, and record the distance in Kilometre*).

	Subjects	Less than 1	1 km	2-3 km	4-5 km	6-9 km	10 +	NR	DK
A	Previous Ward Committee	1	2	3	4	5	6	8	9
B	Present Ward Committee	1	2	3	4	5	6	8	9

C	Previous VDC/Municipality	1	2	3	4	5	6	8	9
D	Present Gaunpalika/Municipality	1	2	3	4	5	6	8	9

- V11. Below the three pairs of statements. You find two opposite versions in each pair of statement. Which of the following opposite statement you agree upon? Statement 1 or statement 2 (*Before getting response, read the statement 1 and statement together*)

	Statement	Agree with 1	Agree with 2	NR	DK
A	1. The present Ward Committee performs the same function what previous VDC/municipality was supposed to do; so it does not make difference for locating the office of Gaunpalika/ municipality in far distance	1	2	8	9
	2. Since most government offices locate in nearby the office of Gaunpalika/ municipality, we need to spend more time and money to get services from the government.				
B	1. Dalit, women, IPs, Madheshi, Tharu and Muslim are excluded groups. So the local government should have a provision of special treatment to these groups to respect their identity and inclusion.	1	2	8	9
	2. All citizens are equal, whether men or women, Dalit or none-Dalit, Pahadi or Madheshi, Khas Arya or IPs, Hindu or people of other religion, so the local government should not have special provision to any social group.				
C	1. Since we have now people's elected representation in local government, corruption will now decrease in comparison to what it was in the past.	1	2	8	9
	2. Since contesting parties and candidates spent a lot of money in the last local elections, corruption is likely to increase.				

- V12. Some features of the new local government are listed below. Give your opinion on each feature, whether it is right or wrong provision? (*Read each feature in sequential order*)

	Feature	Good	Bad	NR	DK
A	Parties contesting local elections are bound to give a female candidate in one of two top posts, Head and Deputy-Head of Gaunpalika/municipality.	1	2	8	9

B	Provision of reserved seat for Dalit in Ward Committee and Executive body of Gaunpalika/municipality	1	2	8	9
C	Provision of reserved seat for minority in Ward Committee and Executive body of Gaunpalika/municipality	1	2	8	9
D	No reserved seat for IPs, Madheshi and Khas Arya in Ward Committee and Executive body of Gaunpalika/municipality	1	2	8	9

- V13. Some attributes of restructuring the Nepali state are listed below, give your opinion on each agenda of state restructuring? Good or bad (*Probe further to determine whether very good/bad or good/bad*). Read each attribute in sequential order.

	Agendas	Good		Bad		NR	DK
		Very good	Good	Bad	Very bad		
A	Federalism	1	2	3	4	8	9
B	Republic	1	2	3	4	8	9
C	Secularism	1	2	3	4	8	9
D	Multilanguage policy	1	2	3	4	8	9
E	Proportional representation	1	2	3	4	8	9
F	Reservation	1	2	3	4	8	9

- V14. Name of some activist organizations are listed below. In general, how do you evaluate their existence in your own village/city? Active or inactive (*Probe further to determine whether very good/bad or good/bad*). Read each item in sequential order.

	Organization	Active		Inactive		NR	DK
		Very active	Somehow active	inactive	Very inactive		
A	Women organization	1	2	3	4	8	9
B	Dalit organization	1	2	3	4	8	9
C	IPs organization	1	2	3	4	8	9
D	Madheshi organization	1	2	3	4	8	9
E	Khas Arya organization	1	2	3	4	8	9
F	Children welfare organization	1	2	3	4	8	9
G	Disable welfare organization	1	2	3	4	8	9
H	Violence victim organization	1	2	3	4	8	9

V15. There is list of identity groups and social groups below. According to your opinion, which among these organizations deserve for affirmative actions to be given by your own Gaunpalika/municipality? (*Read the name of each group in sequential order*)

	Feature	Should be given	Should not be given	NR	DK
A	Khas Arya	1	2	8	9
B	IPs	1	2	8	9
C	Madheshi	1	2	8	9
D	Muslim	1	2	8	9
E	Dalit	1	2	8	9
F	Tharu	1	2	8	9
G	Women	1	2	8	9
H	Disable	1	2	8	9

V16. The new local government is formed very recently, but these may have done some noticeable performance. List out three major remarkable works done by your Gaunpalika/municipality after the last local elections?

- a. 1<sup>st</sup> remarkable work.....88. NR 99.DK
- b. 2<sup>nd</sup> remarkable work.....88. NR 99.DK
- c. Third remarkable work.....88. NR 99.DK

V17. The new Gaunpalika/municipality may likely to take following decisions, give your opinion on each item, whether is it good or bad? (*Read each statement in sequential order*)

	Feature	Good	Bad	NR	DK
A	In addition to Khas Nepali language, other language (mother tongue) spoken by majority/largest group of Gaunpalika/municipality may also be recognized as the official language.	1	2	8	9
B	Since the responsibility of new local government is increased, the rate of tax and service charge will also be increased.	1	2	8	9
C	Now local resources will be mobilized at higher scale.	1	2	8	9

V18. You have now new Gaunpalika/municipality in place of your residence. In comparison to previous local government, what form of change do you observe on following sectors? (*Read each item in sequential order*)

	Contents	Increase	Decrease	Same	NR	DK
A	Service delivery	1	2	3	8	9
B	Social reformation	1	2	3	8	9
C	Economic development	1	2	3	8	9

D	Inclusion	1	2	3	8	9
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- V19. What do you observe the state of social harmony in your village/city now in comparison to past?  
1. Better                      2. Worse                      3. Same                      8.NR                      9.DK

- V20. There is list of elected leaders in your Gaunpalika/municipality, how much do you trust to each of them (*Probe further to determine whether very good/bad or good/bad*). Read leader of each post in sequential order

	Leaders	Trust		No trust		NR	D K
		Very	Some how	no	Not at all		
A	Gaunpalika/municipality head	1	2	3	4	8	9
B	Gaunpalika/municipality deputy head	1	2	3	4	8	9
C	Ward Chair	1	2	3	4	8	9
D	Women Ward Member	1	2	3	4	8	9
E	Dalit Women Ward Member	1	2	3	4	8	9
F	Ward Member 1	1	2	3	4	8	9
G	Ward Member 2	1	2	3	4	8	9

- V21. There is list of some government offices and corporation/bank. How do you evaluate nature of service each of these offices is providing in place of your Ganupalika/municipality, cooperative or none-cooperative? (*Probe further to determine whether very good/bad or good/bad*). Read each item in sequential order.

	Offices	Cooperative		Not cooperative		NR	D K
		Very	Somehow	no	Not at all		
A	Bureaucracy	1	2	3	4	8	9
B	Bank/corporation	1	2	3	4	8	9
C	Police	1	2	3	4	8	9
D	Court	1	2	3	4	8	9

- V22. It is said that state machineries discriminate the people of different background while giving their service. Give your opinion whether the government offices in your Gaunpalika/ municipality treat differently to the people of different background, listed below. (*Read each item in sequential order*)

	Between	Yes	No	NR	DK
A	Rich and poor	1	2	8	9
B	Upper and lower caste	1	2	8	9
C	Hind and other religious groups	1	2	8	9
D	Men and women	1	2	8	9
E	Pahadi castes and Janajati	1	2	8	9
F	Pahadi and Madheshi	1	2	8	9



V23. Based on your own observation and experience, tell me how easy or difficult to get following services? (*Probe further to determine whether very good/bad or good/bad*).  
*Read each item in sequential order*)

		Easy		Difficult		NR	D K
		Very easy	Some how easy	difficult	Very difficult		
A	Registration of birth, marriage and death certificate	1	2	3	4	8	9
B	Pass building design	1	2	3	4	8	9
C	Obtain ID card (citizenship, passport)	1	2	3	4	8	9
D	Check up in government hospital	1	2	3	4	8	9
E	To get help from police when need	1	2	3	4	8	9
F	To get seeds and fertilizer	1	2	3	4	8	9
G	To pay tax	1	2	3	4	8	9
H	To pay service charges	1	2	3	4	8	9
I	To get grant from the government for reconstruction of house damaged by earthquake/natural disaster	1	2	3	4	8	9

V24. In your opinion, which one among the ways listed below is the most effective means to get service from government staffs of your village/city? (*Read answer categories*)

1. Bribe                      2. Back up by influential person                      3. Favour by local leader  
4. Use agent                      5. Following law                      8. NR                      9. DK

V25. There is list of political parties below. In general, how do you evaluate the role of each political party in your village/city? (*Probe further to determine whether very good/bad or good/bad*). *Read each item in sequential order*.

	Political parties	Good		Bad		NR	D K
		Very good	Good	Bad	Very bad		
A	NC	1	2	3	4	8	9
B	UML	1	2	3	4	8	9
C	MC	1	2	3	4	8	9
D	SSF, Nepal	1	2	3	4	8	9
E	MJF, Democrat	1	2	3	4	8	9
F	RJP-N	1	2	3	4	8	9
G	NWPP	1	2	3	4	8	9
H	RPP	1	2	3	4	8	9
I	Other...	1	2	3	4	8	9

- V26. Do you vote or not on forthcoming provincial election?  
1. Yes, I do                      2. No, I don't                      8. NR                      9. DK
- V26. a.If yes, to which party do you vote?..... (Use code box for code number)  
13. Confidential                      88. NR                      99. DK
- V27. Do you vote or not on forthcoming national election?  
1. Yes, I do                      2. No, I don't                      8. NR                      9. DK
- V27. a.If yes, to which party do you vote?..... (Use code box for code number)  
13. Confidential                      88. NR                      99. DK
- V28. Now the last question, in your opinion what is the one most important thing that should be taken into consideration for the establishment of effective efficient local governance? (Read answer categories).  
1. Control corruption                      2. Inclusion                      3. Accountability  
4. Economic dev.                      5. Service delivery                      6. Justice  
7. Others.....                      8. NR                      9. DK
- 

*Additional queries about you and your family:*

- D5. What is your main occupation?  
01. Farmer                      02. Labourer                      03. Service                      04. Trade/industry  
05. Student                      06. Housewife                      10. Unemployed                      77. Other  
88. NR
- D6. Which among the three statements about the economic condition that suit best to your family? (Read answer categories).  
1. Well, we also save  
2. Fair enough, no problem to run the family  
3. Not good, difficult to meet the needs of family member  
8. NR  
9. DK
- D7. What is your religion?  
1. Hindu                      2. Buddhist                      3. Islam                      4. Kirat  
5. Christian                      7. Other...                      8.NR
- D8. Caste/ethnicity ..... (Use code book for coding)
- D9. What is your mother tongue..... (Use code book for coding)
- D10. Are you a member of political party?  
1. Yes                      2. No                      3. NR                      9.DK

D10. a. If yes. which party..... (*Use code book for coding*)  
13. NR/Confidential

Name of surveyor

Date

\_\_\_\_\_

\_\_\_\_\_

Name of Respondent

\_\_\_\_\_